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AGENDA OF THE HEARING OF SUBMISSIONS COMMITTEE

To be held on Monday, 8 November 2021 at 5.30pm.

This Meeting will be held virtually.

This meeting will be closed to the public pursuant to Section 395 of the Local Government Act 2020.

This meeting will be livestreamed and may be accessed from Councils website www.darebin.vic.gov.au.

Table of Contents

Item Nun	-												Pa Numb	_
1.	MEN	/IBERS	HIP											1
2.	APC	LOGIE	ES											1
3.	DIS	CLOSU	IRES O	F CO	NFLIC	TS OF	INT	ERES	T					1
4.												HEARIN		
5.	CONSIDERATION OF REPORTS													2
	5.1	PUBI SHO	IC HIC	SHWA STRE	Y AD ET, 15	JOINII 5 TO 1	NG 4 9 RAI	· TO ILWA	9 KEI Y PLA	NWOOD CE WES	COL ST AN	A ROAD JRT, 19 D 32 OAF	TO 47 (OVER	
6.	CLC	SE OF	MEET	ING										.17

Agenda

1. MEMBERSHIP

- Cr. Lina Messina (Mayor) (Chairperson)
- Cr. Gaetano Greco (Deputy Mayor)
- Cr. Emily Dimitriadis
- Cr. Tom Hannan
- Cr. Tim Laurence
- Cr. Trent McCarthy
- Cr. Susanne Newton
- Cr. Susan Rennie
- Cr. Julie Williams

2. APOLOGIES

- 3. DISCLOSURES OF CONFLICTS OF INTEREST
- 4. CONFIRMATION OF THE MINUTES OF THE PREVIOUS HEARING OF SUBMISSIONS COMMITTEE MEETING

Recommendation

That the Minutes of the Hearing of Submissions Committee Meeting held on 11 October 2021 be confirmed as a correct record of business transacted.

5. CONSIDERATION OF REPORTS

5.1 PROPERTY MATTER - PROPOSED DECLARATION OF A

ROAD AS A PUBLIC HIGHWAY ADJOINING 4 TO 9

KENWOOD COURT, 19 TO 47 SHOWERS STREET, 15 TO 19

RAILWAY PLACE WEST AND 32 OAKOVER ROAD,

PRESTON

Author: Coordinator Property Services

Reviewed By: Chief Executive Officer

EXECUTIVE SUMMARY

The purpose of this report is to seek the Hearing of Submissions Committee's consideration of the submissions received on the proposed declaration of the 3.05m wide road and 0.30m to 0.68m wide road (which was formerly a reserve) adjoining 4 to 9 Kenwood Court, 19 to 47 Showers Street, 15 to 19 Railway Place West and 32 Oakover Road, Preston, a public highway.

At its meeting on 23 August 2021, Council resolved to commence the statutory procedures under section 204(1) of the Local Government Act 1989 to declare the above road a public highway.

Public notice was given of Council's intention to declare the road to be a public highway in the Herald Sun newspaper and on Council's website on 22 September 2021. In addition, all adjoining owners and occupiers were consulted in writing. The public notice period ended on 20 October 2021. Council received three written submissions with two submitters requesting to be heard in support of their submission.

It is noted that the role of the Hearing of Submissions Committee is to only "hear" and receive submissions. There are no options for consideration or analysis of the submissions included in this report.

Following the Hearing of Submissions Committee meeting, a further report in relation to the matter will be provided to Council at a later date seeking a final resolution on the matter.

Officer Recommendation

THAT Council:

- 1) Receives the written and verbal submissions.
- Thank all submitters and presenters for addressing the Committee in support of their written submissions.
- 3) Receives a report at a future Council meeting as part of Council's deliberations in considering the proposal to declare the land from the 3.05m wide road and 0.30 to 0.68m wide road (which was formerly a reserve) adjoining 4 to 9 Kenwood Court, 19 to 47 Showers Street, 15 to 19 Railway Place West and 32 Oakover Road, Preston, to be a public highway.

BACKGROUND / KEY INFORMATION

On 23 August 2021 Council resolved to commence the statutory procedures under section 204(1) of the Local Government Act 1989 to declare the 3.05m wide road and 0.30 to 0.68m wide road (which was formerly a reserve) adjoining 4 to 9 Kenwood Court, 19 to 47 Showers Street, 15 to 19 Railway Place West and 32 Oakover Road, Preston, a public highway, shown in the statutory plan in **Appendix A (Figure 1)**, as part of the Village Bell development.

Council has been working in close cooperation with the State Government's Department of Health and Human Services and its partners, the MAB Corporation and HousingFirst, to provide a mix of social and private housing, community space and commercial space as part of the Public Housing Renewal Program at a number of sites within Melbourne. One of the sites is in Preston, to be known as the Village Bell development, which will deliver two new residential villages at two locations in the area, known as the Stokes/Penola and Oakover Sites.

As part of the development proposed for the Oakover Site, comprising the properties at 1 to 12 Kenwood Court, 18 to 30 Oakover Road 1 to 13 Railway Place West, Preston, it is proposed that access to the on-site parking within the Oakover Site will be obtained via Oakover Road, Railway Place West and the roads to the north of the site, as shown on the Precinct Connectivity Plan in **Appendix A** (Figures 2 & 3).

The proposed declaration of the road to be a public highway for the purposes of the Act would facilitate the northern access to the Oakover Site.

Previous Council Resolution

At its meeting held on 23 August 2021, Council resolved:

"THAT Council:

- (a) Acting under section 204(1) of the Local Government Act 1989 ("the Act") resolves that the statutory procedures be commenced to declare the land from the 3.05m wide road and 0.30 to 0.68m wide road (which was formerly a reserve) adjoining 4 to 9 Kenwood Court, 19 to 47 Showers Street, 15 to 19 Railway Place West and 32 Oakover Road, Preston, shown hatched in the statutory plan in Appendix A, to be a public highway for the purposes of section 204(1) of the Act.
- (b) Gives public notice under section 223 of the Act of the proposal to declare the land shown hatched on Appendix A to be a public highway."

ALIGNMENT TO 2041 DAREBIN COMMUNITY VISION

Strategic Direction 3: Climate, Green and Sustainable

ALIGNMENT TO 2021-25 COUNCIL PLAN

Strategic Direction 4 Responsible, Transparent and Responsive

ALIGNMENT TO COUNCIL PLAN STRATEGIC OBJECTIVES

4.2 We will ensure our assets are optimised for the benefit of our community

DISCUSSION

The proposal to declare the roads shown hatched in the statutory plan in **Appendix A** (**Figure 1**) to be a Public Highway under section 204(1) of the Act.

Options for Consideration

Option 1 – Abandon the Proposal or Do Nothing

Council could resolve to abandon the proposal, take no action or may make no resolution on the matter. This option would mean that the road, although open and used for access would not enjoy the status of being a public highway and its on-going use for vehicular access to the proposed Village Bell development in Oakover Road, Preston, may be open to question.

Council may, at some time in the future, resolve to commence the declaration process.

Option 2 – Commence the Statutory Procedures (Recommended)

Council could resolve to finalise the statutory procedures to potentially declare the land from the road to be a public highway.

This option would serve to remove any possible ambiguity relating to the use and status of the land as a road and also enhance the use of the land as a public highway to facilitate access to the proposed Village Bell development.

CONSIDERATION OF LOCAL GOVERNMENT ACT (2020) PRINCIPLES

Financial Management

The proposed road declaration process does not have any direct financial impacts to Council.

However, the road (once declared) will require repair and maintenance under Council's public road register.

Consultation with adjoining property owners

Consultation with all adjoining property owners and occupiers about the proposal has recently been completed.

Public notice was given in the Herald Sun newspaper and on Council's website on 22 September 2021. In addition, all adjoining owners and occupiers were consulted in writing. the public notice period ended on 20 October 2021. Council received three written submissions with two submitters indicating that wish to be heard in support of their submissions.

Further it is understood that information about the proposed development of the site has previously been the subject of a wide-ranging community consultation process, via newsletters and community meetings.

Consultation with the community

The statutory procedures require Council to give public notice of its intention to declare the roads as a public highway and invite submissions from affected parties.

Submitters may request to be heard by Council prior to a decision being made to proceed or otherwise with the proposal. In addition, all abutting property owners would be advised of the proposal in writing and informed of their right to make a submission. Following which, a report will be presented to Council for a decision whether to declare the roads a public highway or not to declare the roads a public highway.

Submissions

Andrew Buckley (Appendix B)

- Submission received 12 October 2021.
- Mr Buckley is opposed to the to the proposal due to concerns about its impact upon on traffic movements, congestion and safety issues in the vicinity of Showers Street.

Deborah Platanas (Appendix C)

- Submission received 17 October 2021.
- Ms Platanas is opposed to the proposal due to concerns about its impact upon on traffic movements, congestion and safety issues in the vicinity of Showers Street.
- The submitter has elected to be heard in support of her submission.

Kathy and Jim Stavrakis (Appendix D)

- Submission received 20 October 2021.
- Mr and Mrs Stavrakis are opposed to the proposal due to concerns about its impact upon on traffic movements, congestion and safety issues in the vicinity of Showers Street.
- The submitters have elected to be heard in support of their submission.

Other Principles for consideration

Overarching Governance Principles and Supporting Principles

(a) Council decisions are to be made and actions taken in accordance with the relevant law;

Public Transparency Principles

(c) Council information must be understandable and accessible to members of the municipal community;

Strategic Planning Principles

(d) strategic planning must identify and address the risks to effective implementation;

Service Performance Principles

(a) services should be provided in an equitable manner and be responsive to the diverse needs of the municipal community;

COUNCIL POLICY CONSIDERATIONS

Environmental Sustainability Considerations (including Climate Emergency)

Nil

Equity, Inclusion, Wellbeing and Human Rights Considerations:

The proposal will further assist the State Governments Public Housing Renewal Program to deliver a mixture of private and social housing together with both community and commercial spaces, and create a diversified, inclusive and active local community.

Economic Development Considerations

The proposal will further assist in the redevelopment of aging public housing stock to create further employment opportunities and provide new infrastructure and amenities which service the broader community and provide options for persons on lower incomes, including first home buyers, to access affordable housing.

Financial and Resource Implications

There are no financial or resource implications as a result of commencing the statutory procedures as contained in this report.

Costs associated with undertaking the statutory process would be recoverable from the developer of the Village Bell project.

Operational Impacts

There are no operational impacts.

Legal and Risk Implications

Any legal or risks and governance implications associated with the items will be documented in the options provided to Council.

IMPLEMENTATION ACTIONS

Timeline

It is expected that all relevant actions will be affected within three months of this report.

RELATED DOCUMENTS

- Local Government Act 1989
- Local Government Act 2020
- Road Management Act 2004

Attachments

- Appendix A Statutory Plans (Appendix A) 4 \$\frac{1}{2}\$
- Appendix B Submission (Appendix B) Confidential enclosed under separate cover
- Appendix C Submission (Appendix C) Confidential enclosed under separate cover
- Appendix D Submission (Appendix D) Confidential enclosed under separate cover

DISCLOSURE OF INTEREST

Section 130 of the *Local Government Act 2020* requires members of Council staff and persons engaged under contract to provide advice to Council to disclose any conflicts of interest in a matter to which the advice relates.

The Officer reviewing this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

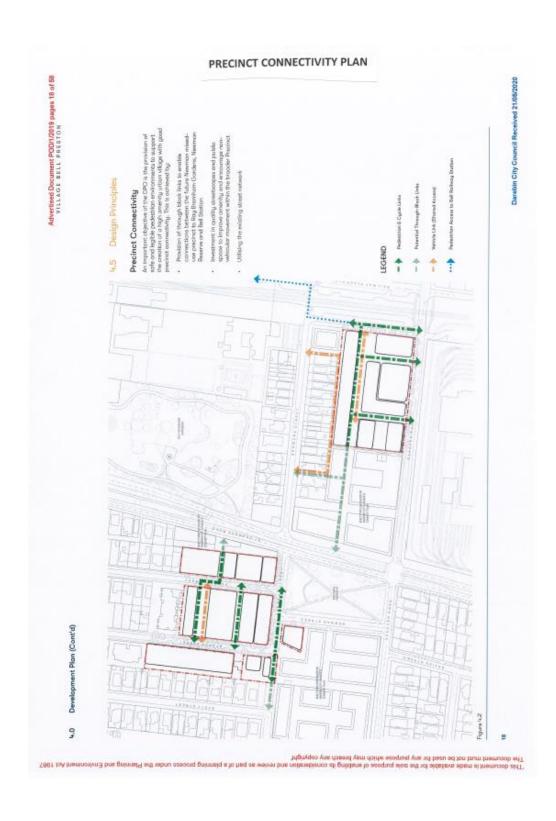
Item 1

Road adjoining 4 to 9 Kenwood Court, 19 to 47 Showers Street, 15 to 19 Railway Place West and 32 Oakover Road, Preston

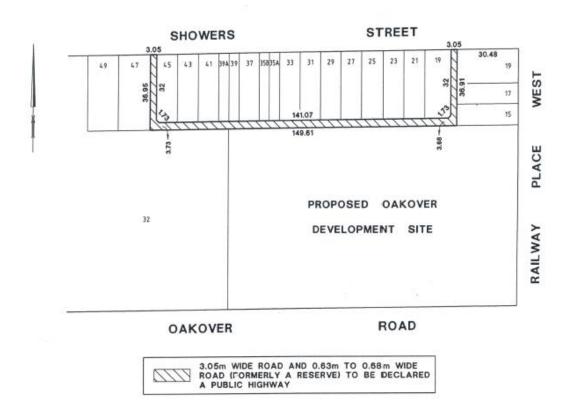
To contextualise this property matter:

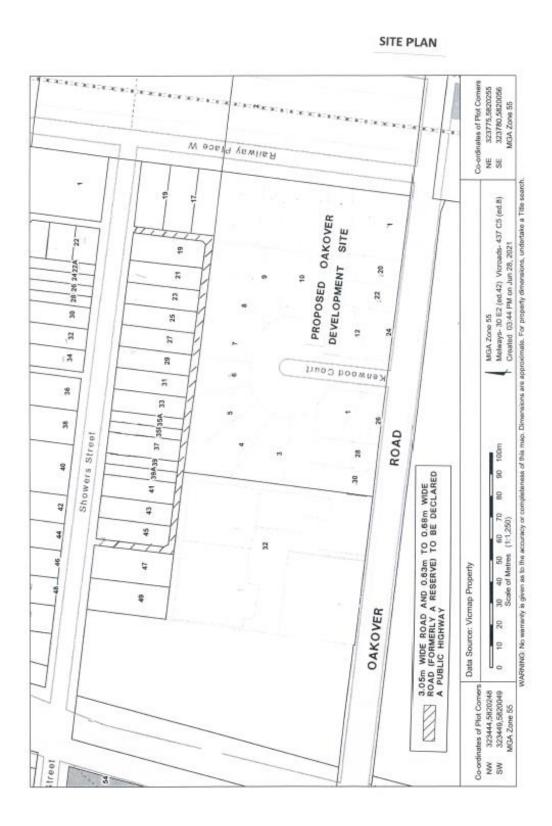
- Statutory, Site & Development Plan and Precinct Connectivity Plan is shown in **Figure** 1
- Plan of subdivision & title is shown in Figure 2.
- Aerial View is shown in Figure 3.

Figure 1 – Statutory, Site & Development Plan and Precinct Connectivity Plan Road adjoining 4 to 9 Kenwood Court, 19 to 47 Showers Street, 15 to 19 Railway Place West and 32 Oakover Road, Preston



STATUTORY PLAN







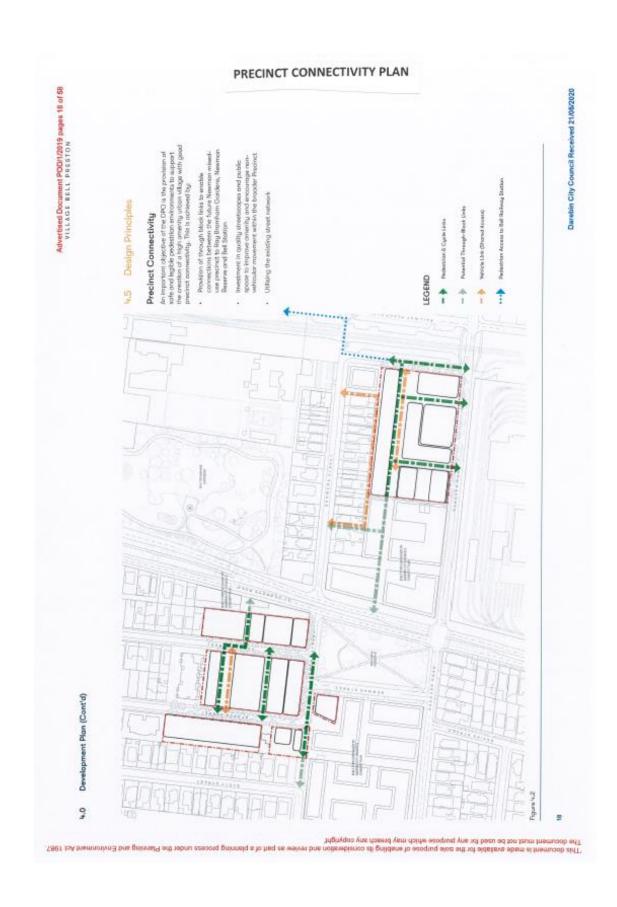
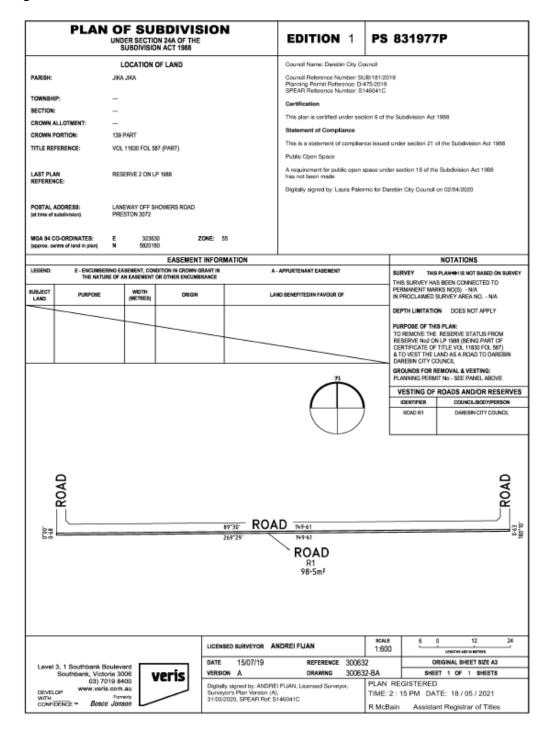


Figure 2 Plan



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REGISTER SEARCH STATEMENT (Title Search) Transfer of Land Act 1958

VOLUME 12304 FOLIO 350

Security no : 124090744725H Produced 24/06/2021 12:39 PM

LAND DESCRIPTION

Road R1 on Plan of Subdivision 831977P. PARENT TITLE Volume 11830 Folio 587 Created by instrument PS831977P 18/05/2021

REGISTERED PROPRIETOR

Estate Fee Simple

Sole Proprietor

DAREBIN CITY COUNCIL of 274 GOWER STREET PRESTON VIC 3072

PS831977P 18/05/2021

ENCUMBRANCES, CAVEATS AND NOTICES

Any encumbrances created by Section 98 Transfer of Land Act 1958 or Section 24 Subdivision Act 1988 and any other encumbrances shown or entered on the plan set out under DIAGRAM LOCATION below.

DIAGRAM LOCATION

SEE PS831977P FOR FURTHER DETAILS AND BOUNDARIES

ACTIVITY IN THE LAST 125 DAYS

NUMBER Registered PS831977P (B) PLAN OF SUBDIVISION 18/05/2021

-----END OF REGISTER SEARCH STATEMENT-----END OF REGISTER SEARCH

Additional information: (not part of the Register Search Statement)

ADMINISTRATIVE NOTICES

eCT Control 09859E DAREBIN CITY COUNCIL

Effective from 18/05/2021

DOCUMENT END

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<u>Figure 3</u> - Aerial view road adjoining 4 to 9 Kenwood Court, 19 to 47 Showers Street, 15 to 19 Railway Place West and 32 Oakover Road, Preston



6. CLOSE OF MEETING